

Message Text

CONFIDENTIAL

PAGE 01 PORT A 00539 112232Z
ACTION ARA-10

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-01 INR-07 L-03
NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 AID-05
IGA-02 IO-13 /076 W
-----120659Z 014726 /22

R 112207Z FEB 77
FM AMEMBASSY PORT AU PRINCE
TO SECSTATE WASHDC 4051

C O N F I D E N T I A L PORT AU PRINCE 0539

EO 11652 GDS
TAGS: EAID, ECON, HA
SUBJECT: DONOR ASSISTANCE COORDINATION

REF: PORT AU PRINCE 0362

1. FOLLOWING IS SUMMARY OF AIRGRAM A) DETAILING PROBLEMS EXPERIENCED COLLECTIVELY BY ALL DONORS IN MANAGING THE SIGNIFICANT AND GROWING INTERNATIONAL ASSISTANCE EFFORT TO HAITI AND B) OUTLINING RECOMMENDATIONS TO COPE WITH THESE PROBLEMS. AIRGRAM ADDRESSES INTERNATIONAL COORDINATION QUESTION AND IS NOT INTENDED AS COMMENTARY ON U.S. OR OTHER ASSISTANCE PROGRAMS PER SE.

2. SINCE 1972, HAITI HAS OPENED ITS DOORS TO EXTERNAL ECONOMIC ASSISTANCE, A DECISION COINCIDING WITH THAT OF U.S. AND INTERNATIONAL DONOR COMMUNITY TO INTENSIFY EFFORTS TO HELP THE MOST NEEDY. HAITI, ONE OF POOREST COUNTRIES IN THE WORLD, WARRANTS SIGNIFICANT ASSISTANCE, ALTHOUGH VERY CONDITIONS OF BACKWARDNESS COMBINED WITH PRIDE AND SUSPICION MAKE ASSISTANCE EFFORT INHERENTLY A HIGH RISK PROPOSITION. INTERNATIONAL ASSISTANCE PROGRAM, INCLUDING THAT OF U.S., HAS DEVELOPED AT RAPID RATE AND, DESPITE RISKS, HAS REACHED POINT WHERE TOTAL OBLIGATIONS IN 1976 CONSTITUTE MORE THAN 67 PERCENT OF GOH DEVELOPMENT RESOURCES. ASSISTANCE PROGRAM IS STILL GROWING.
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 PORT A 00539 112232Z

3. MANAGEMENT OF THE INTERNATIONAL ASSISTANCE EFFORT, HOWEVER, HAS NOT KEPT PACE WITH MAGNITUDE OF VARIOUS DEVELOPMENT PROGRAMS. FAILURE OF DONORS TO DEVELOP CONSENSUS ON GOH REQUIREMENTS OR TO COOPERATE EFFECTIVELY AT PREPLANNING STAGE HAS LED TO SOME WASTAGE AND COMPETITION FOR LIMITED GOH RESOURCES. IT HAS ALSO FACILITATED GOH TENDENCY TO KEEP DONORS

AT ARMS LENGTH, REDUCING COLLECTIVE DONOR LEVERAGE AND ENCOURAGING BILATERAL APPROACH ON GOH TERMS. ASSISTANCE PROJECTS HAVE SO FAR GENERALLY BEEN BENEFICIAL. HOWEVER, COMMITMENT OF DONOR AGENCIES TO EVER-INCREASING ASSISTANCE TO HAITI HAS NOT BEEN ACCOMPANIED BY EITHER A SOBER, COLLECTIVE APPRECIATION OF HAITI'S PRIORITY NEEDS AND LIMITATIONS OR AN EFFECTIVE COLLECTIVE APPROACH TO ASSISTANCE EFFORT -- A SITUATION WHICH THREATENS FRICTION BETWEEN GOH AND DONORS, POORER PERFORMANCE, AND (ULTIMATELY) UNREALIZED EXPECTATIONS.

4. STUMBLING ASSISTANCE EFFORT WOULD SERIOUSLY DAMAGE U.S. RELATIONS WITH HAITI, AS WELL AS ITS SPECIFIC GOALS OF HELPING NEEDY AND PROMOTING HUMAN RIGHTS. POTENTIAL PROBLEM CANNOT BE AVOIDED BY U.S. TENDING TO ITS OWN PROJECTS, NOR CAN U.S. UNILATERALLY BRING ABOUT NECESSARY CHANGES.

5. COUNTRY TEAM THEREFORE RECOMMENDS THAT U.S. TAKE IMMEDIATE INITIATIVE TO INTRODUCE GREATER RATIONALITY IN INTERNATIONAL ASSISTANCE EFFORT BY URGING MAJOR DONORS TO COME TOGETHER IN WASHINGTON A) TO REACH MORE EFFECTIVE AGREEMENT ON DEVELOPMENT PRIORITIES; B) TO PROMOTE MORE EFFECTIVE ONGOING COORDINATION AMONG DONORS AND WITH GOH FOR IMPLEMENTATION OF PRIORITY PROJECTS.

6. INITIATIVES SHOULD BE KEYED TO FORTHCOMING JUNE 1977 OAS (CEPCIES) JOINT COMMISSION MEETING AND DESIGNED TO CONVERT JOINT COMMISSION INTO MORE EFFECTIVE COORDINATING INSTRUMENT. U.S. AT SAME TIME SHOULD ENSURE OAS STAFF HAS CONFIDENTIAL

CONFIDENTIAL

PAGE 03 PORT A 00539 112232Z

STARTED TO PREPARE AGENDA FOR JOINT COMMISSION MEETING IN ACCORDANCE WITH US-OAS NOVEMBER DISCUSSIONS.

7. ANY INITIATIVE IN DIRECTIONS SUGGESTED ABOVE WILL TOUCH SENSITIVE GOH NERVE AND WILL NEED TO BE CAREFULLY ARTICULATED TO AVOID CAUSING UNDUE ALARM. BUT CONSTRUCTIVE ACTION IS ESSENTIAL WITHIN SPECIFIC CONTEXT OF DONOR COORDINATION AND GENERAL CONTEXT OF OVERVIEW MESSAGE (REFTEL) SETTING OUT U.S. OBJECTIVE. FAILURE TO TAKE EARLY ACTION MAY COST US UNIQUE OPPORTUNITY TO DEVELOP JOINT COMMISSION INTO USEFUL COORDINATING INSTRUMENT AND TO ENHANCE LONG TERM PROSPECTS OF ASSISTANCE PROGRAM. TIME TO ACT IS NOW WHEN U.S. IMAGE, FORTIFIED WITH ADVENT OF CARTER ADMINISTRATION, IS AT ITS PEAK. ISHAM

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: ECONOMIC CONDITIONS, POLITICAL SITUATION, SOCIAL SERVICES
Control Number: n/a
Copy: SINGLE
Sent Date: 11-Feb-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977PORTA00539
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770050-0890
Format: TEL
From: PORT AU PRINCE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770249/aaaabrqn.tel
Line Count: 111
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 3fdef5c7-c288-dd11-92da-001cc4696bcc
Office: ACTION ARA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 77 PORT AU PRINCE 362
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 25-Mar-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3339184
Secure: OPEN
Status: NATIVE
Subject: DONOR ASSISTANCE COORDINATION
TAGS: EAID, ECON, HA
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/3fdef5c7-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009